

Message Text

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TO AMEMBASSY LONDON IMMEDIATE

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY NICOSIA

C O N F I D E N T I A L STATE 051188

TOSEC 84

E.O. 11652: GDS

TAGS: PFOR, UNSC, CY

SUBJECT: CYPRUS: SECURITY COUNCIL DEVELOPMENTS: YOUR
MEETING WITH BITSIOS

REF: A) USUN 670; B) USUN 690

1. CONTINUING TURKISH RESISTANCE TO ANY IDEA OF
ASSOCIATING A SMALL GROUP OF SECURITY COUNCIL MEMBERS WITH
A RENEWED EFFORT BY THE SECRETARY GENERAL TO REVIVE THE
TALKS BETWEEN DENKTASH AND CLERIDES APPEARS TO HAVE
STALLED MOVEMENT IN NEW YORK TOWARDS ANY RESOLUTION
AGREEABLE TO THE PARTIES. IT IS POSSIBLE BUT BY NO MEANS
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CERTAIN THAT SOME OF THE OTHER ISSUES ON WHICH THE TURKS

HAVE BALKED, SUCH AS A REFERENCE IN THE RESOLUTION TO THE "GOVERNMENT OF CYPRUS," THE IDEA OF ALTERNATING THE TALKS BETWEEN NICOSIA AND NEW YORK, AND THE PERSONAL INVOLVEMENT OF THE SECRETARY GENERAL, MIGHT ULTIMATELY BE ACCEPTED BY THE TURKS PROVIDED ANY INVOLVEMENT OF A SECURITY COUNCIL GROUP IS DROPPED. SHOULD THEY ACCEPT A RESOLUTION SUCH AS THE NEW UK-FRENCH DRAFT OUTLINED IN REFTEL A, TURKS MIGHT WELL MAKE A STATEMENT DISASSOCIATING THEMSELVES FROM THE REFERENCE TO "THE GOVERNMENT OF CYPRUS."

2. THE FIRMNESS OF THE TURKISH INSTRUCTIONS (REFTEL B), DESPITE THE BID THEIR PERMREP OLCAY CLAIMS TO HAVE MADE FOR MORE FLEXIBILITY, FACES THE CYPRIOT DELEGATION WITH AN UNCOMFORTABLE CHOICE. IF THE TURKS REMAIN TOTALLY UNYIELDING ON ALL POINTS, THE CYPRIOTS CAN GO HOME WITHOUT ANY RESOLUTION. WE THINK BOTH CLERIDES AND THE GREEKS WOULD SEE THIS AS PLAYING INTO THE HANDS OF GREEK CYPRIOT ELEMENTS WHO ARE CALLING FOR A POLICY OF RESISTANCE AND WHO ARE MAKING SOME VISIBLE IMPACT ON MAKARIOS. ALTERNATIVELY, CYPRIOTS COULD, IF THE TURKS YIELD SLIGHTLY, ACCEPT A RESOLUTION WHICH PROVIDES FOR INVOLVEMENT OF THE SECRETARY GENERAL IN TALKS LOCATED IN NICOSIA AND NEW YORK BUT DOES NOT PROVIDE EVEN A MODICUM OF THE KIND OF INTERNATIONAL SUPPORT THEY WERE SEEKING TO HELP THEM COPE WITH TOUGH TURKISH TACTICS IN TALKS.

3. CLERIDES MAY INCLINE TOWARDS THE LATTER CHOICE IN ORDER TO KEEP OPTION OF TALKS OPEN AND AVOID UNDESIRABLE ALTERNATIVE POLICIES. HOWEVER, IN DOING SO, HE WOULD PROBABLY NEED ENCOURAGEMENT AND COVERAGE FROM THE GREEK GOVERNMENT IN ORDER TO TAKE ON DIFFICULT TASK OF EXPLAINING THIS MEAGER RESULT ON HIS RETURN TO NICOSIA. THE GREEK GOVERNMENT SEEMS LIKELY TO PROVIDE THIS ENCOURAGEMENT TO CLERIDES SINCE THEY WILL UNDOUBTEDLY WANT TO KEEP MAKARIOS AS QUIET AS POSSIBLE DURING THE NEXT MONTH OR TWO.

4. IN ACCORDANCE WITH FOREGOING ANALYSIS, WE DO NOT SEE
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ANY NEED FOR YOU TO RAISE SECURITY COUNCIL ASPECT OF CYPRUS PROBLEM WITH BITSIOS. IT IS POSSIBLE THAT BITSIOS WILL ASK YOU TO PUT PRESSURE ON TURKS TO AGREE TO SECURITY COUNCIL OUTCOME SOMEWHAT MORE ACCEPTABLE TO THE CYPRIOTS. IN THIS EVENT, YOU MIGHT WISH TO POINT OUT THAT, WHILE WE HAVE SOUGHT TO EXERCISE MODERATING INFLUENCE ON THE TURKISH MISSION IN NEW YORK, OUR BASIC POSTURE CONTINUES TO BE TO ACCEPT ANY OUTCOME AT THE

COUNCIL WHICH THE PARTIES WILL ACCEPT, BUT TO STAY OUT
OF THE NEGOTIATIONS AND CONFINE OUR MAIN APPROACHES TO
THE TURKISH GOVERNMENT TO THE MORE IMPORTANT SUBSTANTIVE
ISSUES RELEVANT TO A CYPRUS SETTLEMENT. INGERSOLL

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